APPENDIX C – COVER PAGE FOR GRANT APPLICATION

Criminal Justice, Mental Health and Substance Abuse Reinvestment Grant

PROJECT INFORMATION

Type of Grant: Planning Grant X Implementation and Expansion Grant

Project Title:

County(ies): Manatee County, Florida

Preferred Project Start Date: July 1, 2019

APPLICANT INFORMATION

Type of Applicant: County Government [X] Consortium of County Governments [ ]

[redacted]

Participating Organization Name:

Contact Name & Title:

Street Address

City, State and Zip Code:

Email:

Phone:

FUNDING REQUEST AND MATCHING FUNDS

	Total Amount of Grant Funds Requested	Total Matching Funds:
Program Year 1	$78,696	$97,674
Program Year 2		
Program Year 3		

[redacted]

MANATEE COUNTY
FLORIDA

January 29, 2019

Michele Staffieri, Procurement Manager
Department of Children and Families
1317 Winewood BLVD., Bldg. 6, Room 231

Re: Criminal Justice, Mental Health, and Substance Abuse Reinvestment Grant #RFA112818HSET1/Designation Letter

Dear Ms. Staffieri,

In compliance with grant requirements, the Manatee County Board of County

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APPENDIX D – STATEMENT OF MANDATORY ASSURANCES

Initial

Infrastructure: The Applicant shall possess equipment and Internet access necessary to

[redacted]

B. **Site Visits:** The Applicant will cooperate fully with the Department in coordinating site visits, if desired by the Department.

Non-discrimination: The Applicant agrees that no person will, on the basis of race, color, national origin, creed or religion be excluded from participation in, be refused the benefits of,

[redacted]

TAB FOUR

ch Commi ent an Su o ms

APPENDIX H – COMMITMENT OF MATCH DONATION FORMS
(FOR THE ENTIRE GRANT PERIOD)

TO: (name of county) Centerstone of Florida

FROM: (donor name) Circuit 12 Court Administration-Manatee County

ADDRESS: [redacted]

Bradenton FL 34206

The following ___space,___equipment,____goods or supplies, and __X__services, are donated to the County permanently (title passes to the County)___temporarily (title is retained by the donor), for the period Jul 1 2019 to Jul 1 2020 .

Description and Basis for Valuation (See next page)

s Value

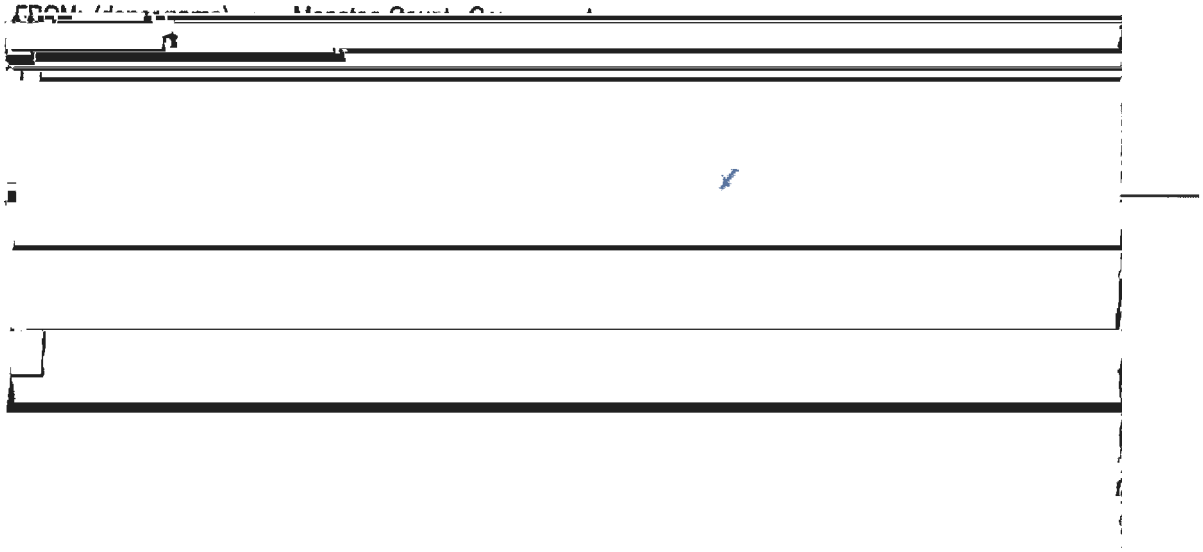
1-30-19 1-31-19

(Donor Signature) (Date) (County Designee Signature) (Date)

APPENDIX H – COMMITMENT OF MATCH DONATION FORMS
(FOR THE ENTIRE GRANT PERIOD)

TO: (name of county) ters

FROM: (donor name) [redacted]



TOTAL VALUE $ 27,971.84

The above donation is not currently included as a cost (either direct or matching) of any state or federal contract or grant, nor has it been previously purchased from or used as match for any state or federal contract.

1/3/19 2/8

(Donor Sig) (County Designee Signature) (Date)

Appendix H (cont.)

BASIS OF VALUATION

Building/Space

1. Donor retains title:

[redacted]

=

commercial rental value by qualified individuals, e.g., Realtors, property managers, etc.

b. (1) Established monthly rental of space $

(2) Number of months donated during the contract

= Value to the project [b.(1) X b.(2)] $

2. Title passes to the County: =

[redacted]

2/1/19

Appendix H (cont.)

BASIS OF VALUATION

Building/Space

1. Donor retains title:

   a. Fair commercial rental value - Substantiated in provider's records by written confirmation(s) of fair commercial rental value by qualified individuals, e.g. Realtors, property managers, etc.

   b. (1) Established monthly rental of space $

      (2) Number of months donated during the contract

      Value to the project [b.(1) X b.(2)] $

2. Title passes to the County:

   Depreciation

   a. Cost of Fair Market Value (FMV) at acquisition (excluding land) $

   b. Estimated useful life at date of acquisition rs.

   c. Annual depreciation (a./b.) $

   d. Total square footage sq. ft.

   e. Number of square feet to be used on the grant program sq. ft.

   f. Percentage of time during contract period the project will occupy the building or space %

      Value to project (e./d. X f. X c.) $

   Use Allowance

Appendix I - MATCH SUMMARY

for the entire rant eriod

Date - 02/05/19

County - Manatee Count

Type of Grant - Plannin Grant

Match Requirement Percentage - 100%

Tot Match Required for the Grant $ 78 606

Match Committed:

Cash	$
	$ 97 674
	$ 97 674

Comments:

Prepared By

Approved By

T

Sta en ent of roblem

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Tab 5: Statement of Problem

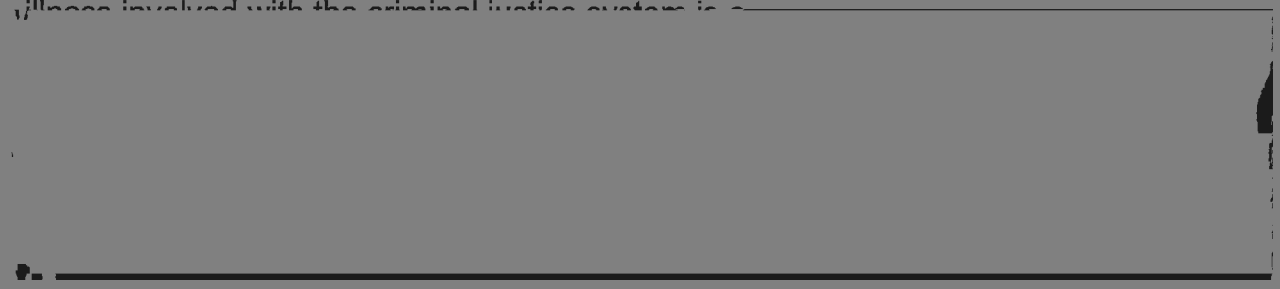
Section 3.8.5: Statement of the Problem

3.8.5.1. Description of the Problem in Manatee Count

Centerstone Florida, the designated applicant on behalf of Manatee County, proposes the ***Manatee Reinvestment Planning Project (MRPP) Collaborative.*** The ***MRPP Collaborative*** is a coordinated planning effort to support adult individuals involved in the criminal justice system who also have mental health and co-occurring substance use conditions. The ***MRPP Collaborative*** will leverage countywide resources to shift identification, care, and treatment of affected

individuals from jail to treatment and support services in the community. Manatee County is poised to take meaningful action to address the growing concerns to public safety, increased spending in the judicial justice system, and human toll on justice-involved individuals whose behavioral health conditions go undetected and untreated. The prevalence of individuals with mental illness involved with the criminal justice system is a

Adults (18+) who have a mental illness, substance use or co-occurring disorder and are in or at risk of entering the criminal justice system.

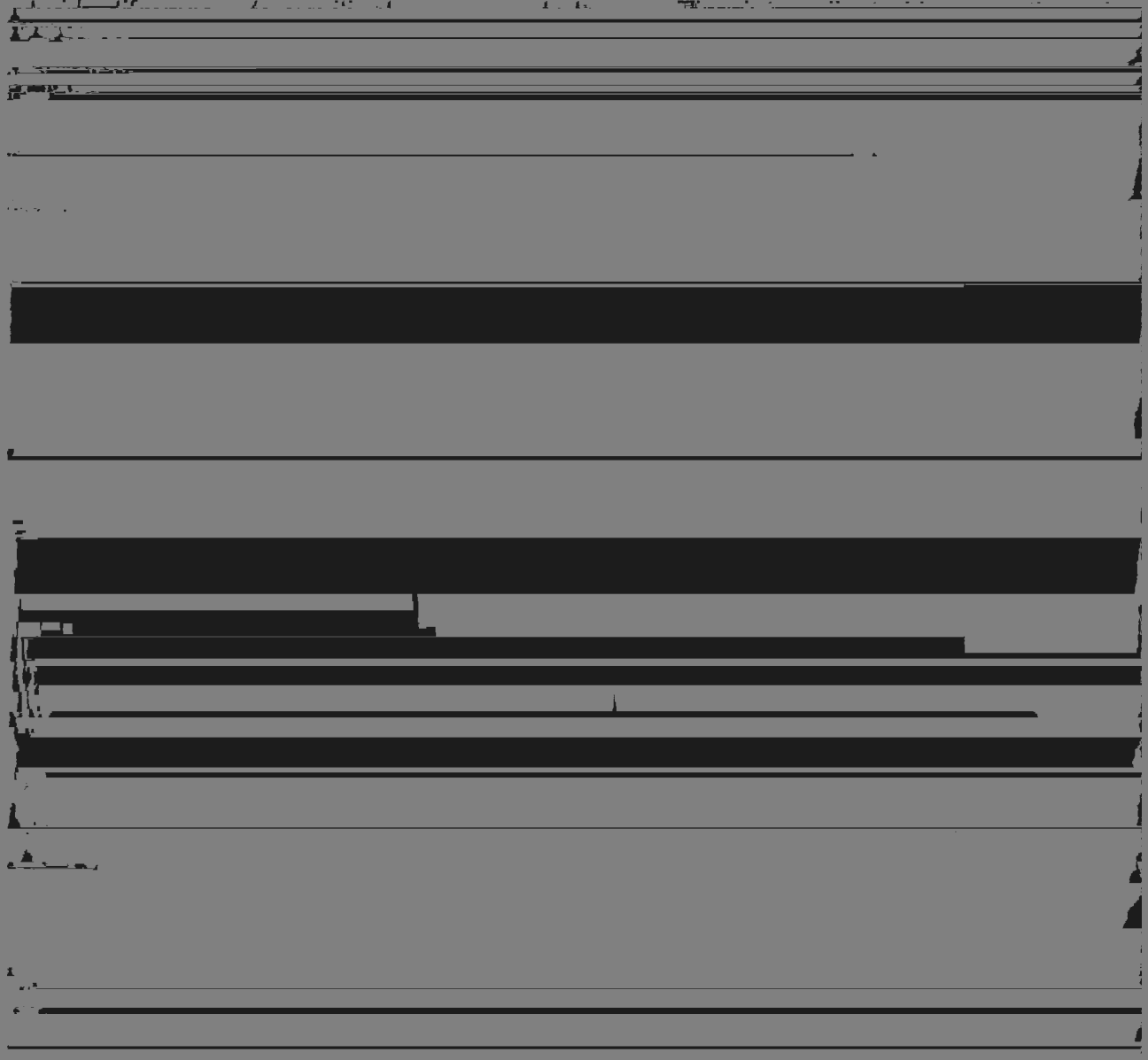


[redacted]

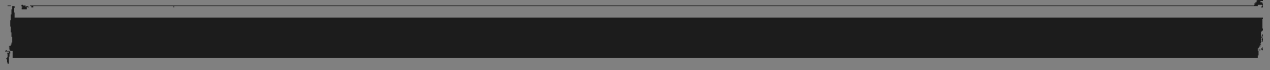
with mental illness cost the criminal justice system more money, stay incarcerated for longer periods of time, and present more management problems, (e.g., aggression,

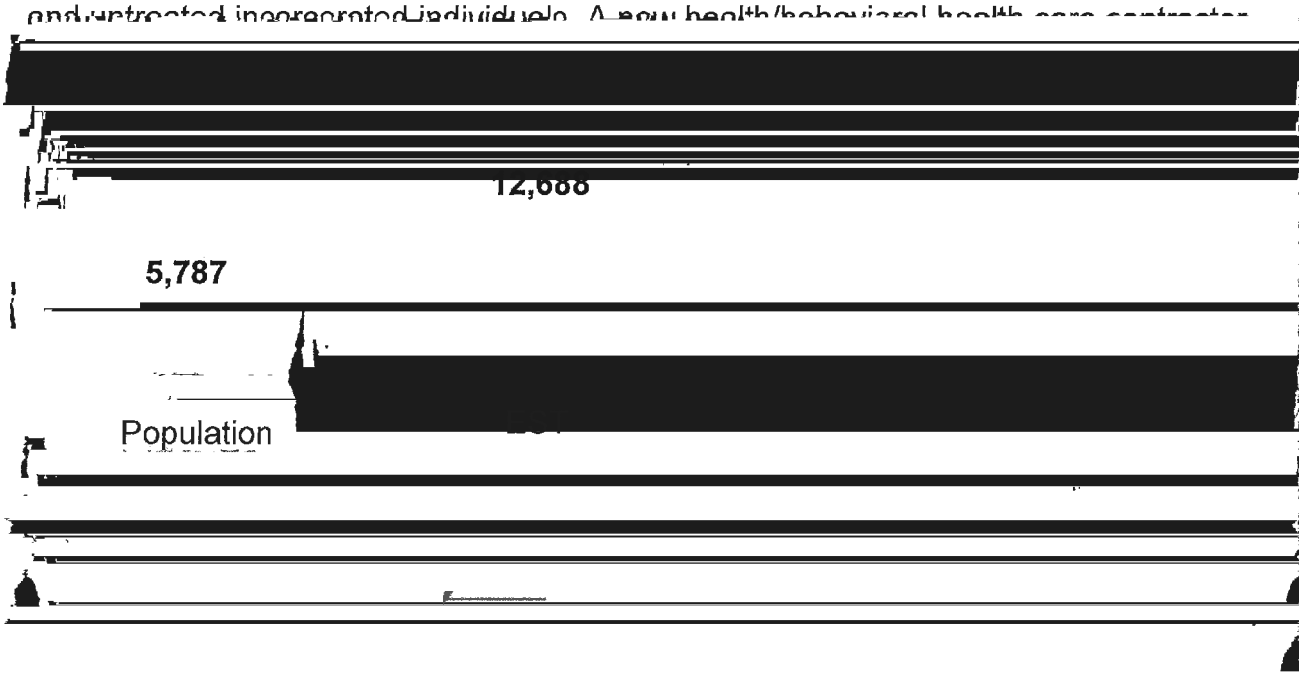
[redacted]

of: 1) assessing the types of childhood traumas experienced in the people they serve; 2) identifying education and prevention opportunities; and 3) assessing provider's capacity



analysis. The Manatee County Sheriff's Office (MCSO) has expressed a strong interest to screen for ACES in the jail population and in creating a trauma-informed/trauma responsive justice environment. The ***MRPP Collaborative*** will work with the MCSO, NaphCare (the jail health care provider) and courts to develop a process to screen for ACEs in these population, and create training opportunities to increase understanding





Manatee Jail Population

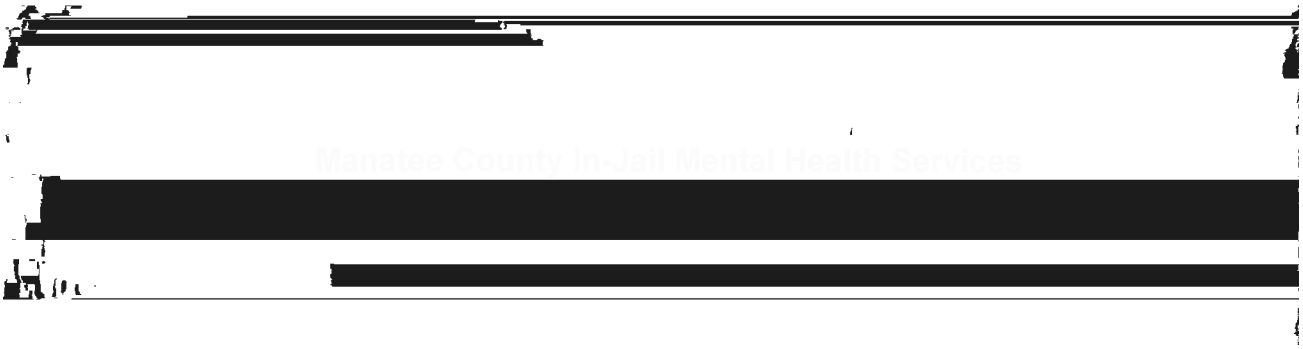
15,522

2013 2014 2015 2016 *

Opiate Overdose **,81** EST

Manatee Opiate Overdoses

(NaphCare) was selected effective 1/1/2019 and has already implemented an EHR). According to available data on Manatee's approximately 9,800 annual population based on prior and current inmates obtained from the Manatee County Sherriff's Office (MCSO) using inmate self-report, or from notation in criminal history records reveals a 3% (290) increase in inmates reported as having a diagnosed serious mental illness, **compared to 20-25% on average nationally;** 36% (3,500) had an SUD, **compared to 66% nationally;** and 31% (90) had a COD, **compared to 76% of inmates with mental illness nationally** (MCSO 2018; TAC, 2014)



Suicide is recognized as a critical problem within the corrections environment. In

[redacted]

Manatee Jail Suicide Attempts

[redacted]

between 2013 and 2017 (see chart below)

[redacted]

Statistic	2013	2017	% Chan e	Considerations
Attempted Suicides	4	7	75%	Severity

Source: Manatee Health Services Report, 2018

[redacted]

prison, history of involvement with the criminal justice system, and history of victimization or abuse.

f. Geographic, Socioeconomic Factors Impacting Target Population

Urban Manatee County is located on Florida's southwest coast 50 miles south of Tampa bordering DeSoto, Hardee, Hillsborough, Polk, and Sarasota Counties. Manatee has a population of 275,888 people with a median age of 47.7. 71.5% of the population is

[redacted]

white; 8.74% African American; 16.1% Hispanic (US Census, 2015). Annual estimates show the County gained 10,000 residents between 2016 and 2017, making it the 44th fastest growing county in the U.S. between 2010 and 2017, and the 15th most populated county in Florida.

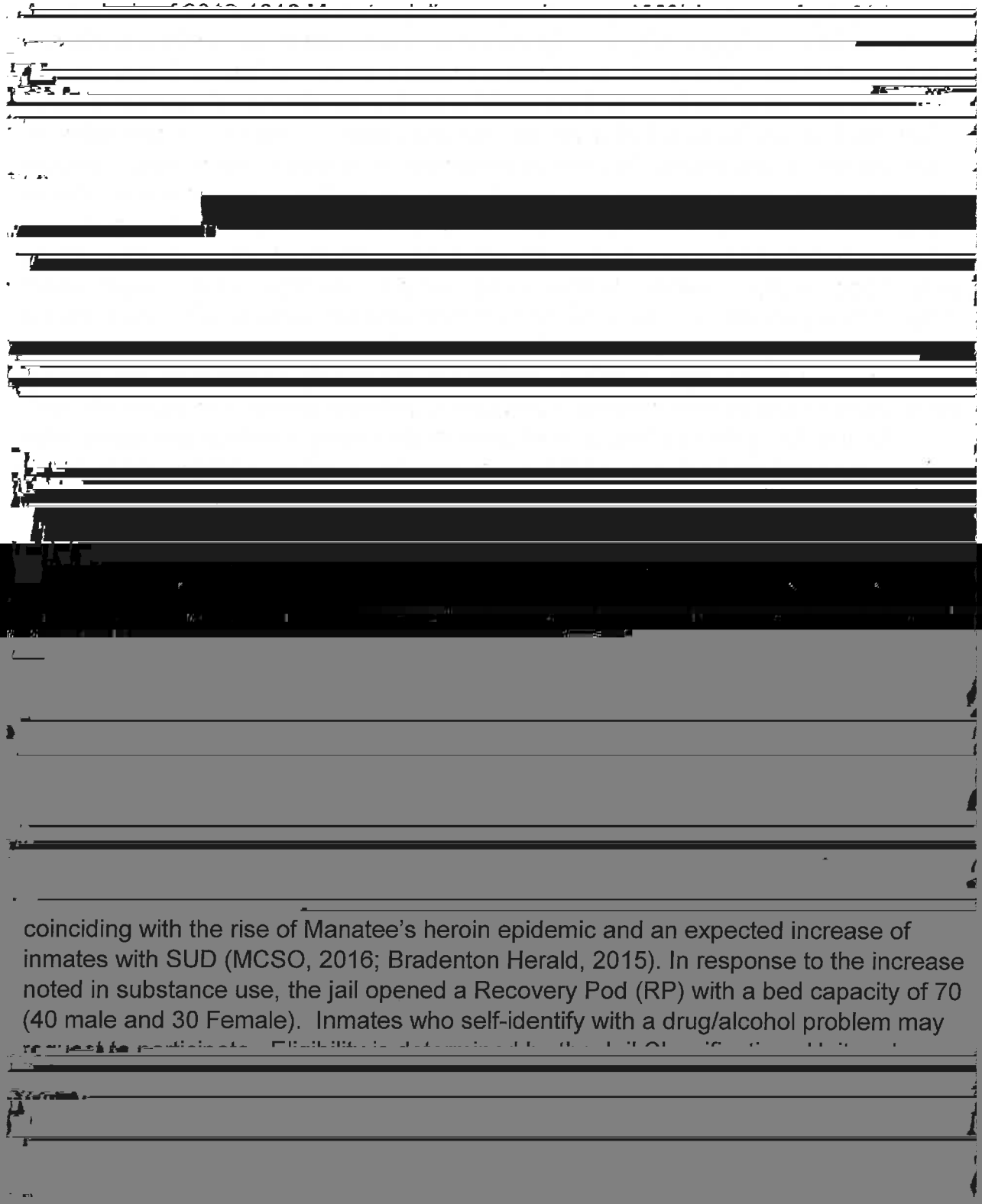
[redacted]

g. Priority as a community concern

In 1993, Manatee County established a Public Safety Coordinating Council (PSCC) to [redacted]

monitor the status of correctional facilities, evaluate the effectiveness of current criminal justice programs in meeting public safety need, and plan for the development of [redacted]

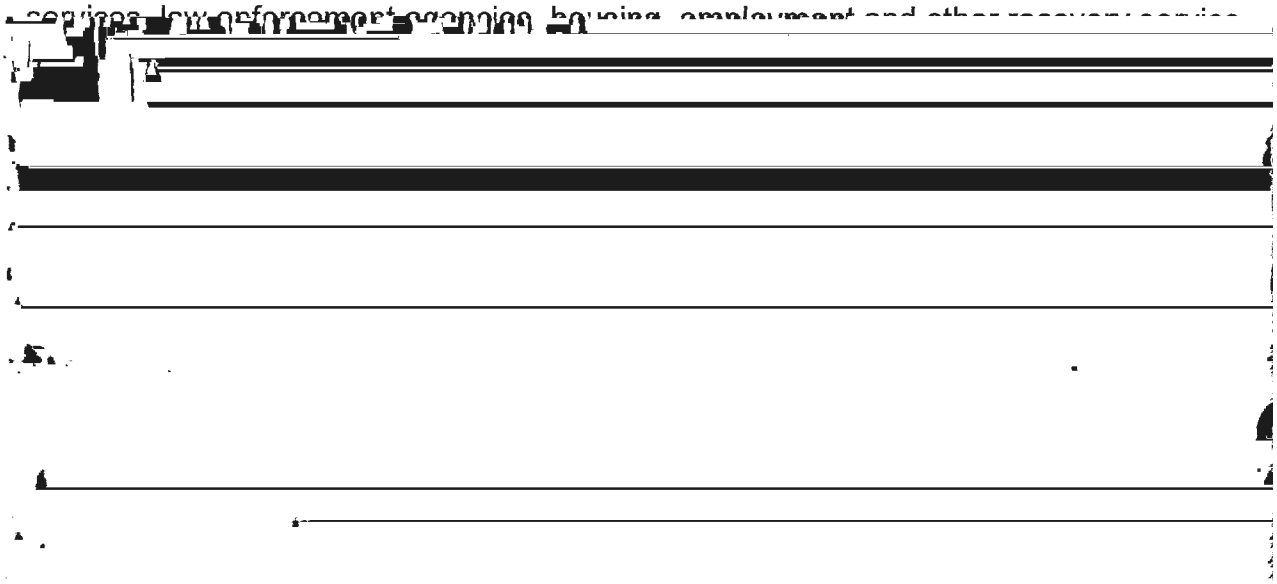
the grounds of the Main Jail in Palmetto. The physical plant is comprised of two buildings that hold 35 pods. Medical services has a pod of its own with 28 beds. The majority of inmates come from within Manatee County, under city or county jurisdiction.



coinciding with the rise of Manatee's heroin epidemic and an expected increase of inmates with SUD (MCSO, 2016; Bradenton Herald, 2015). In response to the increase noted in substance use, the jail opened a Recovery Pod (RP) with a bed capacity of 70 (40 male and 30 Female). Inmates who self-identify with a drug/alcohol problem may

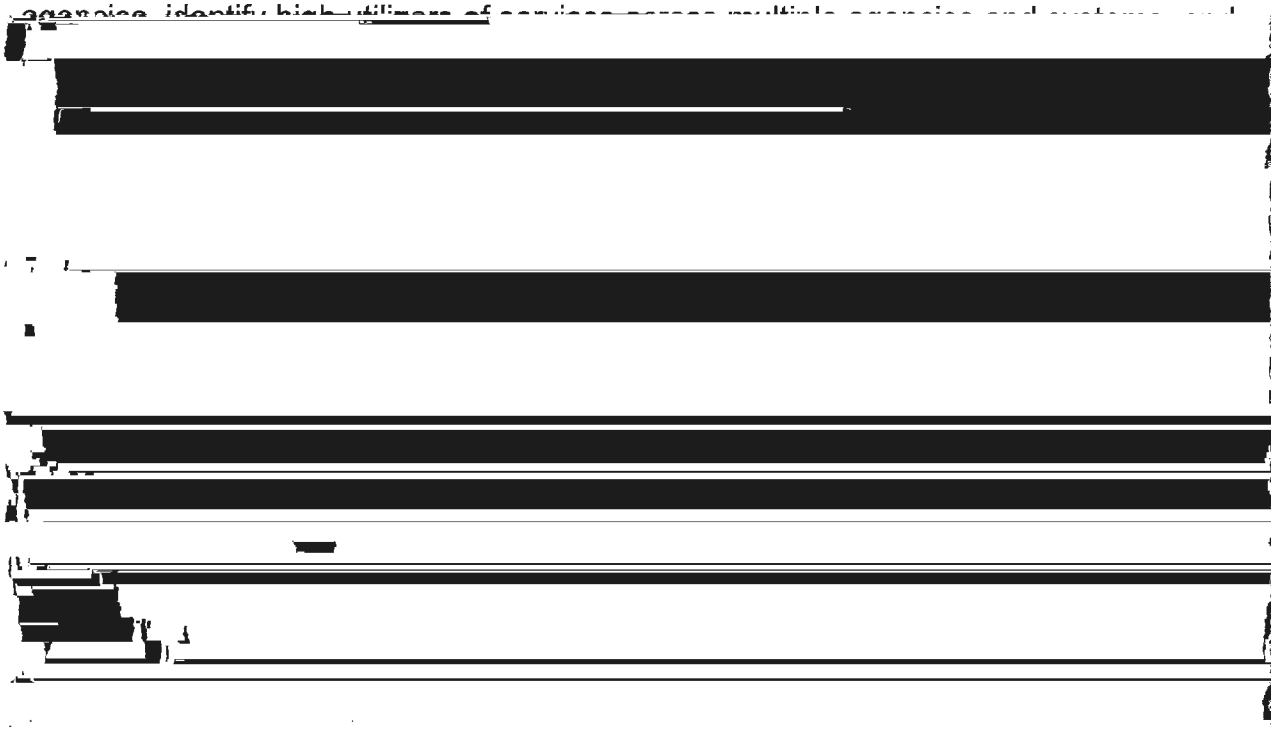
continue to be offered *Mental Health First Aid (MHFA)* trainings facilitated by one of Centerstone's five *MHFA* certified trainers.

Additionally, as a required deliverable of the planning grant, the ***MRPP Collabortive*** will work with local health and behavioral health service providers, the courts, corrections



providers to compile and share data regarding criminally-involved individuals with behavioral health issues in their care and create a shared data-base.

Screening activities will be used to identify those cohorts most likely to realize positive change from proactive interventions at various interception points across criminal justice



illness, SUD, and COD based on national prevalence. A number of other factors affecting the target population include: lack of capacity/adequate staffing in the criminal justice and behavioral health systems; increasing demands on emergency and crisis services by people with mental health and substance use disorders; lack of affordable housing; un/under-employment; un-detected trauma; lack of health insurance or access

[redacted]

to other benefits; stigma; and recidivism. In addition, while Manatee County behavioral health providers, law enforcement, courts, and emergency care providers make significant efforts to communicate and coordinate services for the target population, lack of formal structures to systematically identify gaps or barriers to accessing community-based treatments and recovery supports will continue to fail not only to offer more effective alternatives to incarceration, they will fail to reduce re-entry and recidivism of

Criminogenic Risk Factors

[redacted]

Tab 5 Literature Citations

AbuDuqqa, A., Wolfe, S., Carome, M., Phatadouag, A. & Torrey, E. (2016). Individuals

http://www.treatmentadvocacy

with serious mental illnesses in county jails: a survey of jail staff's perspectives. Treatment Advocacy Center. Available: center.org

http://www.bjs.gov/content/pub/pdf/mhppji.pdf

http://www.ncbi.nim.nih.gov

http://www.mha.org

http://www.nami.org/learn-More/Jailing-People-with-Mental-Illness

The lens of the risk-need-responsibility model. *Offender supervision: New directions in theory, research, and practice, 19-21.* Available: courtinnovation.org

http://www.NADCAP.org

htt ://www.nhchc.or /w -content/u loads/

htt ://www.s rc.or

www oliceformum.or

htt s://www.e i.or /files/ df/107100. df

htt s://store.samsha. ov/shin/content/SMA13-4056/Sma13-4056. df

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National Suicide Prevention Resource Center (SPRC). Understanding risk factors play a critical role in prevention of suicide. Available: file:///C:/Users/mand .davis/downloads/sun

Police Executive Forum (2018). Managing mental illness in jails: Sheriffs finding promising new approaches. Available

Sommeiller, E., Price, M., & Wazeter, E. (2015). Income Inequality in the US by state, metropolitan area, and county. Economic Policy Institute: Available:

www.census. ov

Wallace, B., Conner, L., Dass-Brailsford. (2011). Integrated trauma treatment in

TAB SIX

Project Design and Implementation

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Tab 6: Project Design and Implementation

Section 3.8.6: Pro'ect Desi n and Im lementation

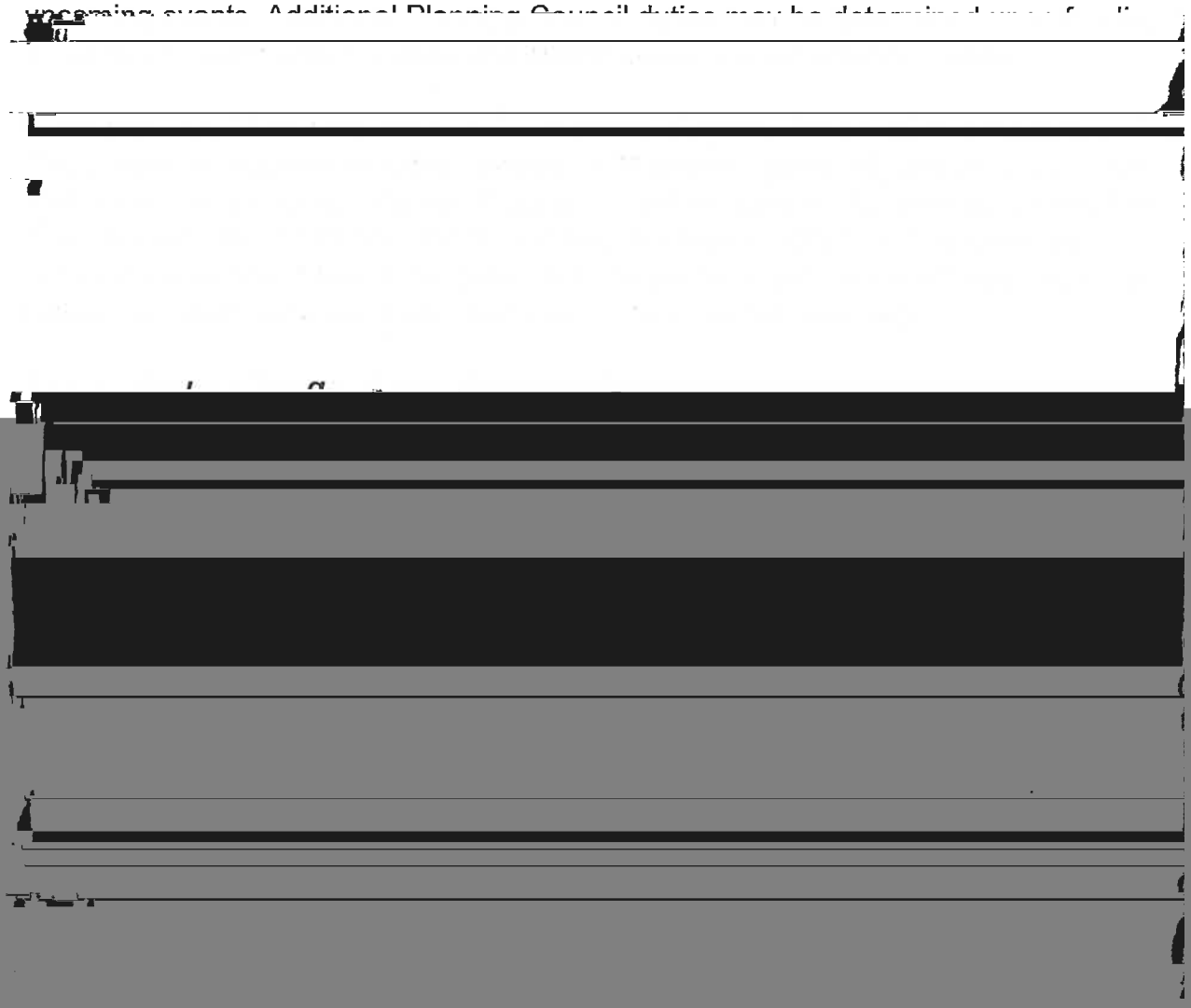
3.8.6.1.1. Plannin Council/Committee Com osition

The Manatee County Public Safety Council (PSCC) PSCC has been designated by the

Manatee County PSCC Composition

Council Position	Current Stakeholder
Chief Assistant State	

upcoming events. Additional Planning Council duties may be determined [illegible]



MRPP Collaborative Objectives, Key Activities/Tasks, and Responsible Parties

[redacted]

Centerstone of Florida (CFL); Manatee County Jail (MCJ); Target Population &

[redacted]

(CJS): Law Enforcement (Bradenton Police Department, Palmetto Police Department,

[redacted]

identified target population and community service capacity to facilitate efficient linka es to behavioral health interventions and supports.

Task 3.A. Implement validated screening and assessment tools/protocols on admission effectively and efficiently assess/identify all inmates for presence of mental illness, substance use disorder, and/or co-occurring symptoms and document in HER

[redacted]

the ***MRPP Collaborative*** will outreach to the critical agencies who interact with the

[redacted]

Needs Assessment Data Sources

[redacted]

needs assessment activities (see chart right).

[redacted]

The needs assessment will be accomplished by [redacted] Office

abuse and mental health treatment and recovery and diversion to treatment for the target population. Cross-walking the points of intersection by the target population with criminal justice and behavioral health intervention will be a component of the qualitative analysis for the purpose of identifying proactive interventions and implementation of

[redacted]

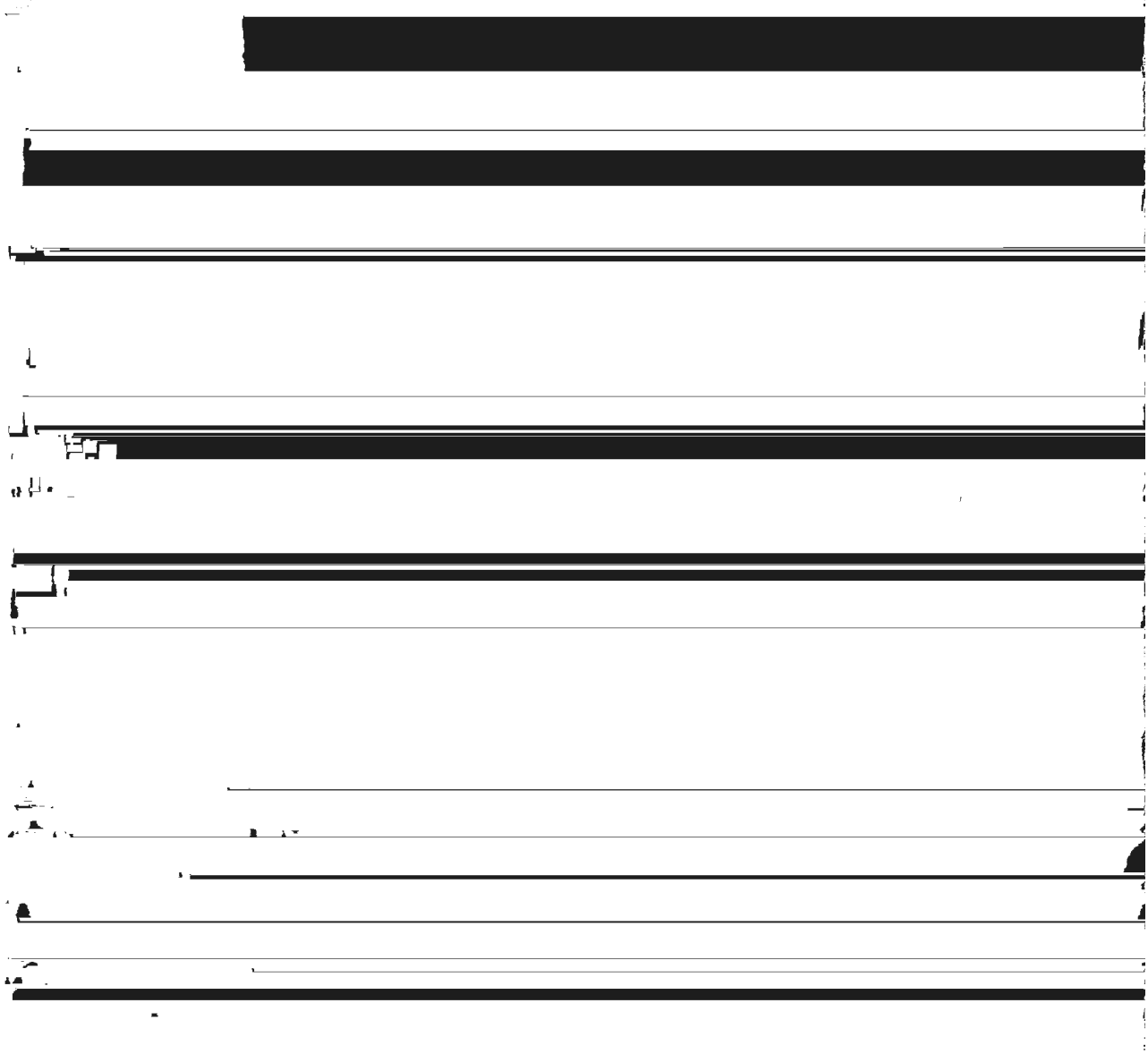
evidence-based models that improve treatment outcomes and divert the target population along the various intercept points (e.g. law enforcement/

[redacted]

represent the leadership of local government and Manatee's leading health, behavioral

In addition, Manatee County's behavioral health and criminal justice stakeholders serve

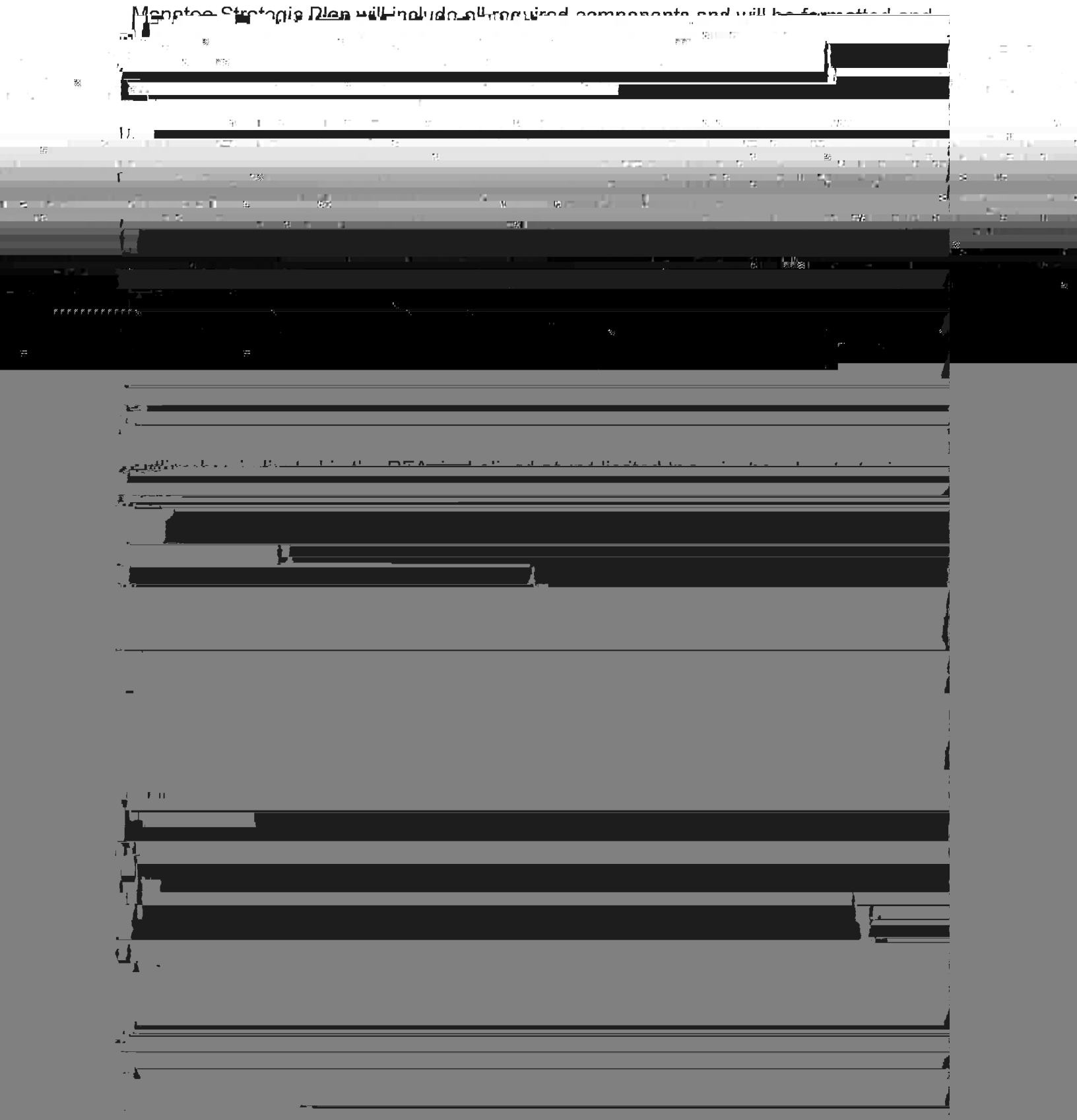
extend over 3 over-lapping phases: an assessment of target population need and community service capacity, a Sequential Intercept Mapping exercise, and development



of a comprehensive strategic plan.

Through the needs assessment process, partnering agencies will be able to explicitly define the target population and pinpoint the scope/extent of need. Cross-walking need with services across the intercept points, action priorities will be identified. Overlapping with needs assessment activities, Planning Council members and other community criminal justice and behavioral health advocates, consumers, and family members will participate in a SIM workshop. The ***MRPP Collaborative*** has secured the commitment of Mark Englehardt, Director of the CJHAS TAC at the University of South Florida. Mr. Englehard has agreed to lead the process upon funding (see letter of commitment from Mr. Englehardt, Tab 8 LOC).

Se uential Interce t Ma in SIM ·



shared via email with CJMHSA Planning Council members. Conference calls and informal communication will be frequent to keep all parties informed and engaged. The Planning Manager will work closely with Manatee county government and liaise on a

[redacted]

Section 3.8.6.4 Performance Measures

[redacted]

MRPP Performance Measures, Targets, Methodologies

[redacted]

(SIM) workshop through CJMHSA Tec Center to map key points of intercept, identify

[redacted]

of formal partnerships between law

[redacted]

Methodology A: Centerstone to contract with Mark Englehardt

[redacted]

Performance Measure 4: *Completion of strategic plan through collaborative*

[redacted]

Performance Measure 5: *Implementation of data sharing, collection and*

Methodology A: ***MRPP*** will assess community partner(s) capabilities and identify barriers and opportunities

Methodology B: ***MRPP*** will develop agreement(s) for key partners around data collection and sharing/reporting protocols

[redacted]

Methodology C: MRPP will identify and encourage adoption of best practices and lessons learned from other CJMHSA grantees and other systems

[redacted]

Section 3.8.6.5 Ca abili and Ex erience

[redacted]

Reinvestment Funded SRQ Comprehensive Treatment Court program since 2017); 2) Leadership in creating and facilitating collaborative projects among key stakeholders;

[redacted]

Selected Centerstone Services

[redacted]

Centerstone Recognitions

[redacted]

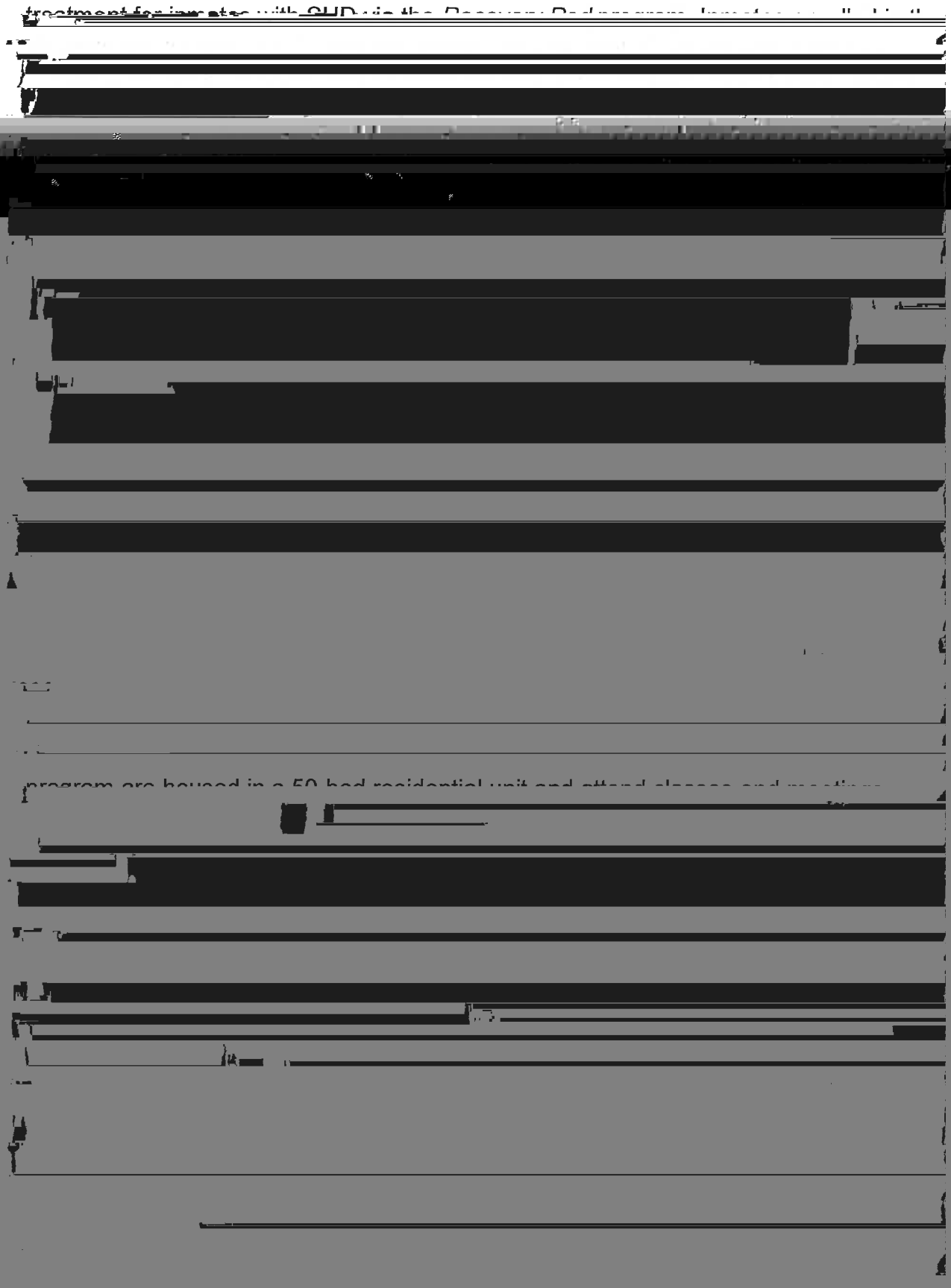
comprehensive treatment and support services for the target population.

A licant Or anizational Ca abilit : Centerstone Florida is a not-for-profit, community-based behavioral health organization with 60+years' [redacted] Mental Health Treatment and Recovery Inpatient Addiction & Mental Health

[redacted]

Additional Partners

[redacted]



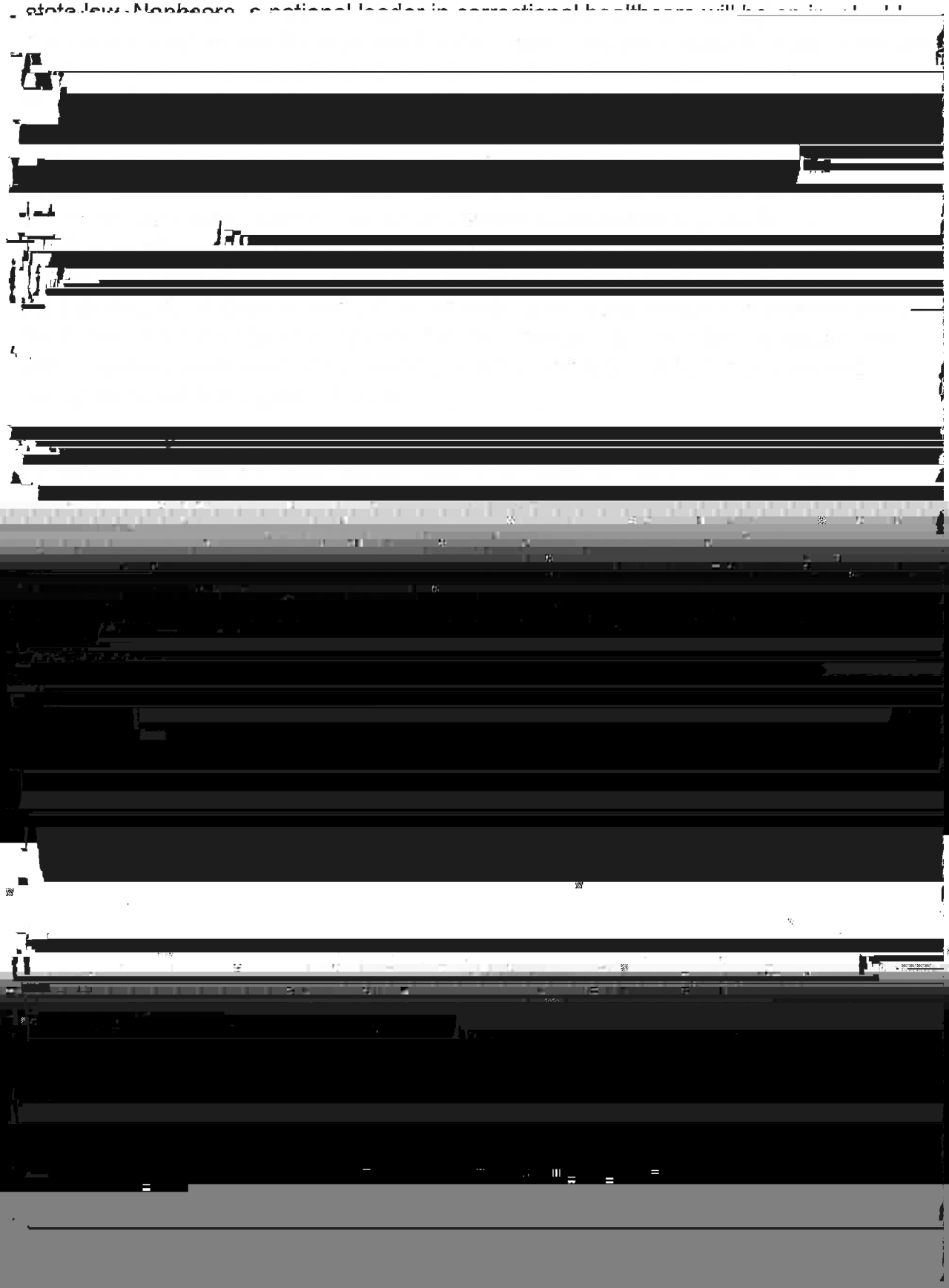
[redacted]

Centerstone's Research Institute (CRI) has a staff of 50 researchers ranging from data collectors to doctoral level social scientists. CRI has significant experience in conducting program evaluations and needs assessments, including over 75 community-based grant

[redacted]

projects. CRI needs assessments identify gaps, population/community needs, and assets, including analyses of existing community resources to develop effective solutions. CRI uses secondary data sources such as data from the CDC, state Public Health Departments and/or state mental health data and/or qualitative data from focus

[redacted]



[redacted]

Evaluation Measures

Performance Outcomes	Assessment Methodolo	Res onsible Individual
Needs Assessment	Survey instrument developed	Project Manager
	Quality will be assessed through [redacted]	Centerstone Research [redacted]
	feedback on data elements and through completion of survey instrument	Agency partners
	Accuracy will be assessed through comparison of identified	

	memos, monthly reports, [illegible]	CJMHSA Planning [illegible]
	[redacted]	
	and data sharing protocol established through planning process	Agency partners
Established	Formal agreements will be	Project Manager
[redacted]		
[redacted]		
[redacted]	

SIM Workshop for Mapping Intercepts	CJMHSA Planning Council members, project staff	Project Manager
[redacted]		
	community stakeholders will participate in SIM workshop conducted by CJMHSA TAC Map points of interception in criminal justice system for individuals with MH, SA, COD needs Gaps analysis of behavioral health system capacity and processes for timely identification, screening, assessment and referral of target population Identify evidence-based practices for potential replication/implementation in Manatee community and funding	CJMHSA Planning Council members BHSC Chair CJMHSA TAC Centerstone Florida community staff

[redacted]

suggested next steps

Champions

CJMHSA Planning Council members, agency partners, key stakeholders, BHSC members will be briefed no less than

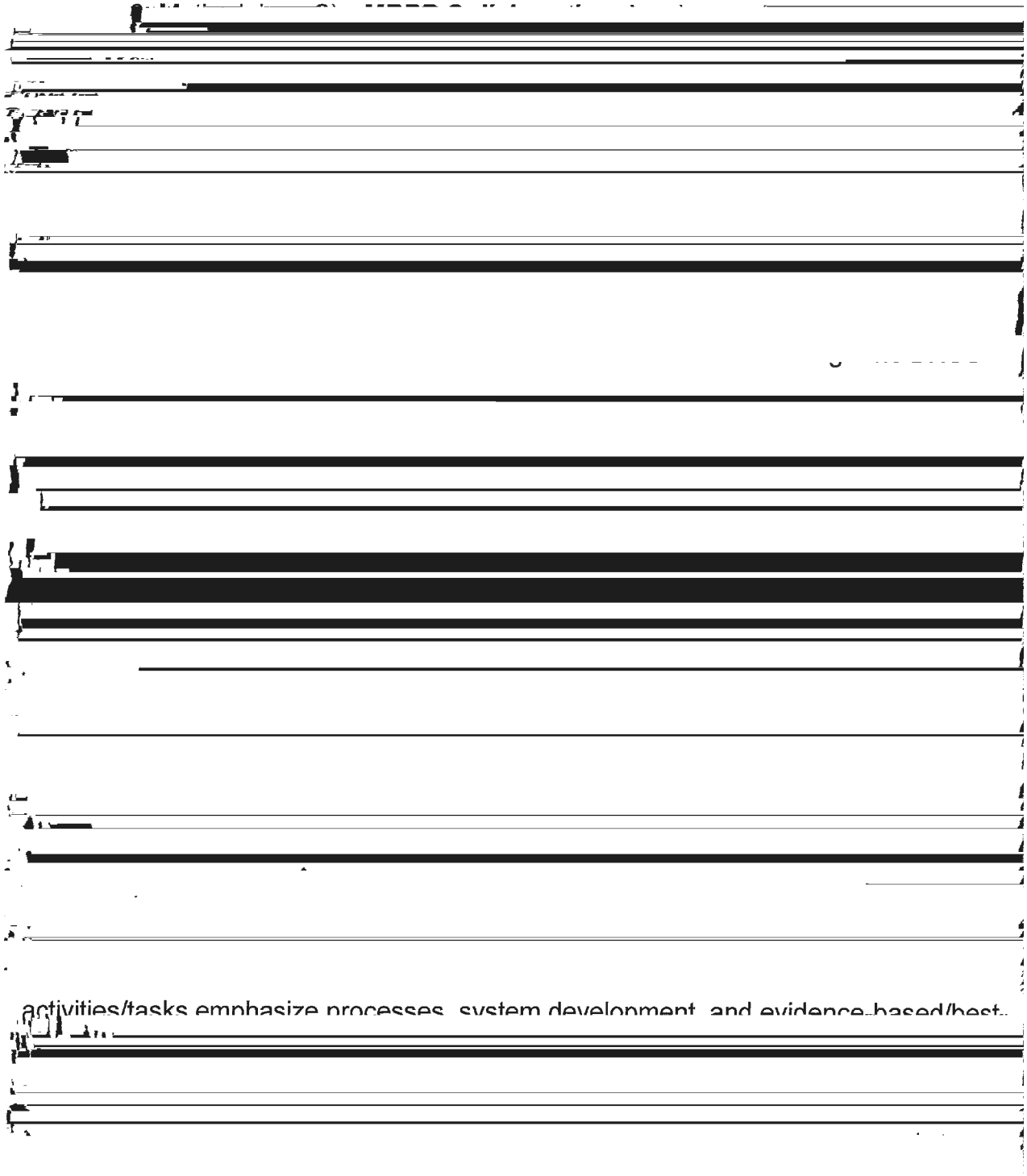
[redacted]

quarterly on progress of MRRP

[redacted]

using evidence-based interventions/models. This process has already begun and will continue in and throughout the ***MRPP*** planning grant.

Preservation of new service models will be supported by infrastructure development beginning at project startup and continuing beyond the grant period (See Performance



activities/tasks emphasize processes, system development, and evidence-based/best-

TAB SEVEN

Project Timeline

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Section 3.8.7 Project Timeline

The ***MRPP Collaborative*** Timeline (see below) depicts a realistic and detailed timeline for the 1 year planning grant project and indicates goals, objectives, key activities,

Tab 7: Project Timeline

Month After Funding | Activity | Responsible Party

milestones, benchmarks and responsible partners (See also Goals, Objectives, Milestones & Key Activities, Section 3.8.6.2.1) as well as anticipated start and completion dates for each milestone, benchmark and goal.

Conduct key interviews and focus groups

Collect all data for needs assessment to delineate target population and inventory current service capacity

Issue summary of findings from needs assessment

Conduct SIM Workshop

	Issue SIM Report to CJMHSA Planning Council & agency partners Form Workgroups on each SIM priority area, [redacted]	
	[redacted]	
	Champions Initiate Workgroup meetings	
	[redacted]	
	Establish 3 legally binding partnership agreements between (within 2 months/60 days)	
Within 6 Months End of 2nd Quarter	CJMHSA Planning Council Meetings 2 Track Priority Area Workgroup tasks/activities toward achieving action-plan goals Identify evidence based MH/SU treatment interventions & best practices Identify interception point(s) & select Model for diversion to reduce interactions with the	Project Manager CJMHSA Planning Council Chair SIM Workgroup Champions

Within 12 Months End of Planning Grant	Planning Council Meeting 4 Identify agency(s) to pilot model service	Project Manager CJMHSA Planning
	[redacted]	
	Prepare proposal to submit to potential funders for pilot Complete draft strategic plan Seek CJMHSA Planning Council & partner	CJMHSA TAC BHSC Chair Agency partners

TAB EIGHT

Letters of Commitment

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TAB EIGHT

Letters of Commitment

CENTERSTONE